

Policy solutions for management of contaminated sediments in the EU

The Bagnoli Case Study



LIFE Sedremed - What is it?

SEDREMED is a project co-financed by European Union for the development of an innovative solution for the decontamination of polluted marine sites.

DURATION: Start: 10/2021 - End: 06/2025

PROJECT LOCATION: Bagnoli Bay, Naples, Italy

BUDGET INFO:

Total amount: 2,591,866€ % EC Co-funding: 55%





The site - Bagnoli Coroglio

1.

Mixed contamination of soils, groundwater and sediments from steelworks, asbestos, concrete and fertilizer/pesticide production

2.

200 Ha at land and 14 km2 at sea are contaminated. Marine decontamination foresees intervention on 475.000 m3 of sediments 3.

Dismissed since 1990, previous decontamination plans have failed, over 500 million euros already spent. Now concrete results are being achieved through Invitalia's management.





Governance

Invitalia

Government Commissary for Bagnoli-Coroglio

PRARU (Plan for remediation and urban regeneration of Bagnoli-Coroglio)

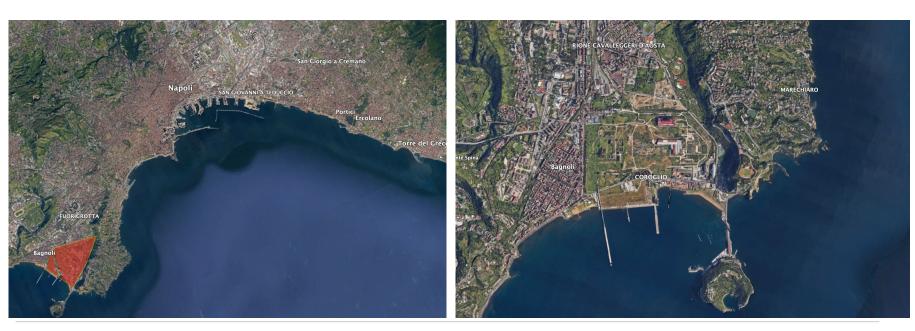
Civil Society

City of Naples





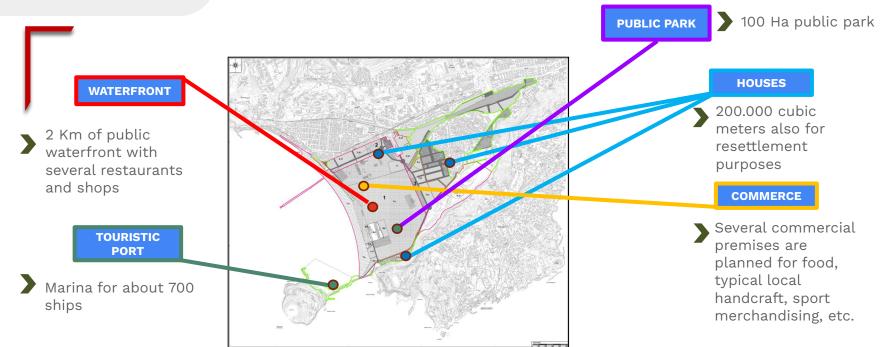
The site - Bagnoli Coroglio



Policy solutions for the management of contaminated sediments



Urban Regeneration





MDF AND THE BEACH









THE STEEL PLANT AND THE MDF









MARINA









Marine Area Remediation

Sediment - Dredging & Capping

Budget for dredging/capping: 100-120 million euros

Sediment volumes to be removed = 234,768 m3

(from shoreline to -5m bathymetric depth)

VOLUMI RIMOZIONE SELETTIVA									
CAMPIONE	0-0.5 [mc]	0.5-1 [mc]	1-1.5 [mc]	1.5-2 [mc]	Totale [mc]				
	89.891	22.264	17.854	25.087	155.096				
	48.878	22.252	8.542	0.70	79.672				
	12	12	120	1020	29				

Capping surfaces

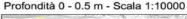
(from -5m to -7 m bathymetric depths = 163,431 m2 and buffering strip of 50m from -7m = 75,657 m2)

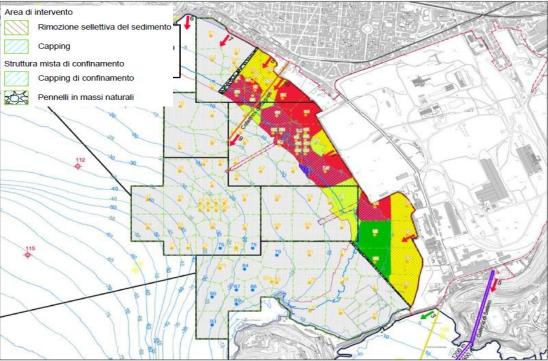
CAMPIONE	SUPERFICIE [mq]
	44.108
	119.323
	-

SUPERFICIE CAPPING TRA

SUPERFICIE CAPPING FASCIA DI 50 m OLTRE ISOBATA -7

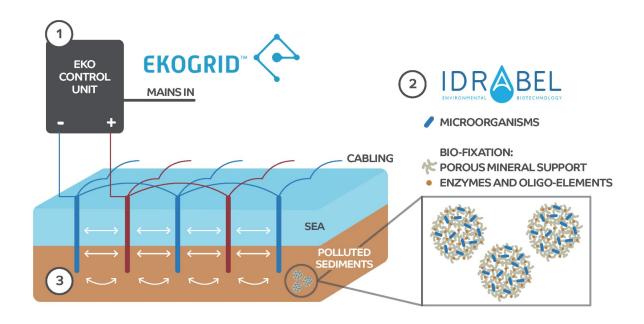
CAMPIONE	SUPERFICIE [mq]
	2.406
	31.977
	38.114
	3.160







The Life Sedremed Technology





Objectives of LIFE Sedremed

1.

2.

3.

4.

5.

6.

Adapt the technologies for application in marine sediments and achieve maximum remediation efficiency

Decontaminate polluted sediments to comply with EU and IT regulations Reduce environmental risks and decrease decontamination costs Deliver an environmental monitoring plan to be used during and after decontamination process

Develop a manual for replication in other contaminated coastal ar#2s in Europe

Manage the
MEDREHUB in
Bagnoli, a
research center
for
the development
of
bioremediation
technologies



Remediation intervention timelines

MARINE SEDIMENT REMEDIATION ACTIVITIES

	2021	2022	2023		2024	2025
Final design assignment						
Execution of pilot tests in situ			>			
Health and environmental risk assessment				7		
Final design elaboration						
Executive design assignment						
Elaboration of the executive design and implementation						
LIFE SEDREMED						

FIRST EXPECTED DELIVERABLES FROM SEDREMED (ex-situ tests)



Life Sedremed Expert Roundtable (02/2023 in Brussels)

What happened and what's next?



The legislative issue EU

1.

2.

3.

4.

No EQS limits is set for sediments, there is no common benchmark for sediment classification and management

High degree of flexibility left to member states and diverging approaches/met hodologies on setting EQS and thresholds limits for site remediation MSFD states that
MS should
establish
concentration
limits through
regional
cooperation. Very
difficult for the
Mediterranean
basin (non-EU
countries involved)

Bathing water directive does not include chemical parameters and analysis of sediments. WFD excludes sediment if considered non-hazardous (but unclear when they are in many MSs - EOW)





EU Legislation concerning sediment management

CD 2017/848 laying down criterias for MSFD descriptors states that Member States shall establish concentrations limits for sediments (D8) through regional or subregional cooperation.

EQS dir. does provide option for MSs to derive EOS for sediments but it wasn't implemented by all MS

Marine Strategy Framework Directive (2008) sets specific

descriptors that concern sediments for definition of GES.

Environmental Quality Standards Directive (2008) gives pollutant concentration limits but with no specific indications for sediments

The **REACH Reg.** (2006) considers sediment. accumulation for definition of Env. Hazard Ass.

The **CLP Dir.** (2008) imposes labelling for hazardous substances for the aquatic environment without specifying sediments

Water Framework Directive (2000) Commission shall submit proposals for quality standards applicable to the concentrations of priority substances in sediments.

Dir. on priority substances (2013) adds specific contaminants to define EQS but does not add specific indications for sediments

Bathing water directive (2006) does not include chemical parameters and does not foresee sediment sampling neither evaluation of resuspension risks

Waste Framework Directive (2008) specifies that sediments relocated inside surface waters are excluded from the Directive scope if not hazardous - but are there common thresholds (EOW)?



The legislative issue IT

1.

In Italy's sediment specific classification and thresholds values have been developed only in specific legislation regarding dredging

2.

In the presence of a site with contaminated sediments, but without the need for dredging (e.g. Bagnoli) what limits should be referred to? 3.

National legislation on brownfields doesn't provide for the application of risk analysis to the sediment compound 4.

National legislation on balneability doesn't include chemical parameters





IT Legislation concerning sediment management

Ideally, a continent-wide «monitoring thresholds» (EQS) and classification system indicating guidelines and BATs for sediment management could facilitate a sustainable approach for restoration activities.

Subsequently, in national legislation and at site-specific level the health and environmental risk analysis could be applied to sediment.

D.lgs 219/2010 states that for substances where EQS are not specified for sediments or biota the EQS limits set for surface waters in the IT Environmental Act can be applied (and set monitoring obligations).

D.lgs 172/2015 updates the substances list and indicates EQS limit concentrations for sediments in mg/Kg. It fails to indicate a specific methodology to define restoration threshold and consequent management guidelines.

DM 172/2016 and 173/2016 only apply in the case of dredging, so in the presence of a site with contaminated sediments, but without the need for dredging (e.g. Bagnoli) what limits/methodology should be referred to? Sediment quality threshold defined in national legislation (D.lgs 172/2015) do not indicate a «restoration threshold» or a methodology to derive them. It consequently fails also to provide classification and guidelines for sediment management.

DM 56/2009 and DM 260/2010

efficiently determined EQS for some substances also for sediments, it states that over the limit corrective actions need to be undertaken for the retrieval of an acceptable quality status.

DM 172/2016 lays down methodologies and technical norms for dredging operations in SINs (Sites of National Interest) but does not indicates concentrations limits to guide the approach.

DM 173/2016 Defines dredged sediment classes according to pollutant concentrations (chemical and ecotoxicological approach), it defines management measures and final destinations for dredged sediments in function of the class assigned to the dredged sediment.



EU Best Practices

SE

Established sediment-specific EQS for 8 substances. Developed a detailed methodology for defining on a site-specific basis the details of intervention processes

NL

Similar process to Sweden. Focuses on integrating site-specific conditions, experts judgment and reuse option for dredged sediments (mainly applied for waterways management)

BE

Integrated sediment in other distinct policies (sediment interconnection). Developing digital tools for sediment mapping and simulation of interventions to choose best remediation approach





Continuous MS consultation process to gather inputs from the field regarding classification and management of contaminated sediments (both for inland and coastal waters) beyond regional cooperation. Look for the window of opportunity and act.

4 potential solutions to the legislative gaps

1.

Define sediment EQS at EU level by amending the EQS and Priority substances directive. Apply them solely as "monitoring thresholds" 2.

Define an EU classification system that indicates management guidelines and BAT for contaminated sediment. Possibly with indications to prioritise low-cost and low-risk interventions.

3.

Clearance of reg. for handling of dredged sediments. Clarifying when sediments are considered as hazardous in order to provide EU-level indications on management and reuse opportunities (EOW) in the circular economy framework

4.

Integration of chemical parameters in the monitoring of bathing waters and for sites with contaminated sediments develop a monitoring system for evaluation of resuspension/recont amination risks of the waters

«At national and site-specific level apply the environmental and health-risk analysis (based on the new FU framework) to define mitigation and remediation actions (BATNEEC approach)»



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Executive Summary

Industrialisation has caused significant pollution across Europe, and a key challenge today is the remediation of pollutants that have accumulated in the sediments of rivers and coastal areas.

Last month. FU and national representatives met in Brussels

Regarding policy challenges, the current legal frameworks are fragmented across the EU, and Member States address the challenges with diverging approaches. In some Member States, policy has been driven by the necessities of sector-specific interventions such as dredging and capping for navigation and







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Any questions?

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